

**SOUTHWEST SUBURBAN DENVER  
WATER AND SANITATION DISTRICT  
Jefferson County, Colorado**

**FINANCIAL STATEMENTS  
DECEMBER 31, 2021 and 2020**

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## **Independent Auditor's Report**

Board of Directors  
Southwest Suburban Denver Water and Sanitation District  
Jefferson County, Colorado

### ***Opinions***

We have audited the financial statements of the Southwest Suburban Denver Water and Sanitation District (District) as of and for the years ended December 31, 2021 and 2020, and the related notes to the financial statements, which collectively comprise the District's financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the Southwest Suburban Denver Water and Sanitation District, as of December 31, 2021 and 2020, and the respective changes in financial position and cash flows for the years then ended in accordance with accounting principles generally accepted in the United States of America.

### ***Basis for Opinions***

We conducted our audits in accordance with auditing standards generally accepted in the United States of America (GAAS). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the District, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### ***Responsibility of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

## ***Auditor's Responsibility for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS, we

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary

information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### ***Supplemental Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The supplemental information as listed in the table of contents is presented for purposes of additional analysis and is not a required part of the financial statements. Such information is the responsibility of management and was derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplemental information as listed in the table of contents is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

*SCHILLING & COMPANY, INC.*

Highlands Ranch, Colorado  
May 17, 2022

**SOUTHWEST SUBURBAN DENVER WATER AND SANITATION DISTRICT  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
Years Ended December 31, 2021 and 2020**

Our discussion and analysis of Southwest Suburban Denver Water and Sanitation District's (District) financial performance provides an overview of the District's financial activities for the fiscal years ended December 31, 2021 and 2020. Please read it in conjunction with the District's basic financial statements which begin on page 1.

**FINANCIAL HIGHLIGHTS**

- In 2021, the District removed and replaced 670 lineal feet (lf) of 8 inch sewer main and associated underdrains for a total cost of \$379,879. In 2020, the District removed and replaced 1,016 lineal feet (lf) of 8 inch sewer main and 736 lf of underdrains, the total cost for which was \$505,227.
- Metro Water Recovery's (Metro) preliminary estimate for the District's sewage flows and related treatment charges for 2020 and 2021 were \$379,760 and \$352,641 respectively. The District sets its budget based on these preliminary estimates. The actual treatment costs for 2020 were \$414,269 as compared to the \$409,205 charges paid. The difference of \$5,064 increased the District's Metro treatment charge payable to \$13,691 for 2020. The actual treatment costs for 2021 were \$421,072 as compared to the \$311,690 charges paid. The difference of \$109,382 increased the District's Metro treatment charge payable balance to \$123,073.
- The District's sewer fees increased from 2019 to 2020 by 3.4%. The rates for 2021 decreased approximately 2.2% from 2020, mainly due to lower estimated sewage treatment charges from Metro.
- In 2020, there were 8 homes remaining in the District that did not have an inspection to identify whether they had a sump pump discharging into the District's sewer system. One additional inspection was completed in 2021 leaving 7 homes left to be inspected. Those customers who have not had inspections were billed a sump pump surcharge of \$100 per month.

**OVERVIEW OF THE FINANCIAL STATEMENTS**

This discussion and analysis is intended to serve as an introduction to the District's basic financial statements. Required statements for proprietary funds are: 1) Statement of Net Position, 2) Statement of Revenues, Expenses and Changes in Net Position, and 3) Statement of Cash Flows. The Statement of Net Position and the Statement of Revenues, Expenses and Changes in Net Position are prepared using the economic resource measurement focus and the accrual basis of accounting.

The *Statement of Net Position* presents information on all of the District's assets and deferred outflows of resources less liabilities and deferred inflows of resources which equals net position. This statement provides useful information regarding the financial position of the District. Over time, increases and decreases in net position can serve as a useful indicator of whether the financial position of the District is improving or deteriorating. Nonfinancial factors should also be considered to assess the overall financial position of the District.

**SOUTHWEST SUBURBAN DENVER WATER AND SANITATION DISTRICT  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
Years Ended December 31, 2021 and 2020**

The *Statement of Revenues, Expenses and Changes in Net Position* reports the changes that have occurred during the year to the District's net position. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of the related cash flows. Revenues and expenses are reported for some items that will only result in cash flows in the subsequent years.

The *Statement of Cash Flows*, as its name implies, is concerned solely with flows of cash and cash equivalents. Only transactions that affect the District's cash position are reflected in this statement. Transactions are segregated into four sections on the statement: 1) cash flows from operating activities, 2) cash flows from capital financing activities, 3) cash flows from noncapital financing activities, and 4) cash flows from investing activities.

**FINANCIAL SUMMARY AND ANALYSIS**

**NET POSITION**

	December 31,		
	2021	2020	2019
<b>ASSETS</b>			
Current assets	\$ 2,990,526	\$ 3,113,527	\$ 3,290,596
Capital assets	2,594,087	2,339,642	1,938,480
Total assets	5,584,613	5,453,169	5,229,076
<b>LIABILITIES</b>			
Current liabilities	136,423	31,166	18,299
Total liabilities	136,423	31,166	18,299
<b>NET POSITION</b>			
Net investment in capital assets	2,594,087	2,339,642	1,938,480
Unrestricted	2,854,103	3,082,361	3,272,297
Total net position	\$ 5,448,190	\$ 5,422,003	\$ 5,210,777

As noted earlier, net position may serve as a useful indicator of the District's financial position. In the District's case, its net position increased approximately 4.6% from 2019 to 2021. The District's Board continues to focus its efforts on keeping its rates reasonable and maintaining its reserves while undertaking large capital improvement projects. The District funded \$376,836 of sewer projects in 2021 and \$506,027 in 2020, while keeping its sewer service and capital reserve fees relatively stable for the last three years.

**SOUTHWEST SUBURBAN DENVER WATER AND SANITATION DISTRICT  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
Years Ended December 31, 2021 and 2020**

**CHANGES IN NET POSITION**

	<b>Years Ended December 31,</b>		
	<b>2021</b>	<b>2020</b>	<b>2019</b>
<b>REVENUES</b>			
<b>OPERATING REVENUE</b>			
Service fees	\$ 570,316	\$ 593,422	\$ 559,866
Delinquent fees	14,690	20,795	19,436
Other	12,939	16,368	15,559
Total operating revenue	<u>597,945</u>	<u>630,585</u>	<u>594,861</u>
<b>NONOPERATING REVENUE (EXPENSE)</b>			
Net investment income			
Interest	8,247	23,752	61,740
Net increase (decrease) in fair value of investments	(24,372)	536	27,672
Capital reserve fees	275,000	270,500	276,000
Loss on disposition of assets	(970)	(847)	(300)
Total nonoperating revenue (expense)	<u>257,905</u>	<u>293,941</u>	<u>365,112</u>
Total revenues	<u>855,850</u>	<u>924,526</u>	<u>959,973</u>
<b>EXPENSES</b>			
<b>OPERATING AND GENERAL AND ADMINISTRATIVE</b>			
Operating	683,237	585,731	555,192
General and administrative expenses	146,426	127,569	108,212
Total operating and general and administrative expenses	<u>829,663</u>	<u>713,300</u>	<u>663,404</u>
<b>CHANGE IN NET POSITION</b>	26,187	211,226	296,569
<b>NET POSITION - BEGINNING OF YEAR</b>	<u>5,422,003</u>	<u>5,210,777</u>	<u>4,914,208</u>
<b>NET POSITION - END OF YEAR</b>	<u>\$5,448,190</u>	<u>\$5,422,003</u>	<u>\$5,210,777</u>

Over the last three years, the fluctuations in the District's total revenues were mainly caused by fluctuations in interest earnings and changes in the market value of the District's investments. Services fees have also fluctuated, increasing by 5.9% in 2020 but decreasing 3.9% in 2021.

The District's total operating and general expenses increased sharply in 2021 from the relatively stable expenditures for the two years prior. The District saw an increase in utility locate requests in 2021 as compared to 2020. It is assumed that many construction projects planned for 2020 that require utility locates were postponed to 2021 due to the worldwide pandemic. Also, the District's consulting expenses increased significantly in 2021 as construction warranty issues arose from the District's 2020 capital improvement project. The District's sewage treatment charges, which account for a large portion of the District's operating costs, appear to have stabilized in 2021 after the District experienced a large increase in 2020 charges from 2019. The

**SOUTHWEST SUBURBAN DENVER WATER AND SANITATION DISTRICT  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
Years Ended December 31, 2021 and 2020**

District's sewage flows have remained consistent for the last several years, but increased sewage loading factors continue to be the cause for the increases in the District's treatment expenses.

**CAPITAL ASSETS**

The District had capital assets as of December 31, 2021 and 2020 of \$2,594,087 and \$2,339,642 (net of accumulated depreciation/amortization). The District's investment in capital assets includes easements, sewer mains and equipment, a capital improvements study and a geographical information system (GIS). The analysis of changes in capital assets is as follows:

	<b>Balance at December 31, 2020</b>	<b>Changes</b>	<b>Balance at December 31, 2021</b>
Projects in progress	\$ 3,043	\$ (3,043)	\$ -
Easements	3,273	-	3,273
Capital improvements study	36,255	-	36,255
Geographic information system	27,673	-	27,673
Sewer mains and equipment	4,951,716	370,307	5,322,023
Total assets	<u>5,021,960</u>	<u>367,264</u>	<u>5,389,224</u>
Accumulated depreciation	<u>(2,682,318)</u>	<u>(112,819)</u>	<u>(2,795,137)</u>
Total capital assets, net	<u>\$ 2,339,642</u>	<u>\$ 254,445</u>	<u>\$ 2,594,087</u>

	<b>Balance at December 31, 2019</b>	<b>Changes</b>	<b>Balance at December 31, 2020</b>
Projects in progress	\$ 2,243	\$ 800	\$ 3,043
Easements	3,273	-	3,273
Capital improvements study	36,255	-	36,255
Geographic information system	27,673	-	27,673
Sewer mains and equipment	4,460,045	491,671	4,951,716
Total assets	<u>4,529,489</u>	<u>492,471</u>	<u>5,021,960</u>
Accumulated depreciation	<u>(2,591,009)</u>	<u>(91,309)</u>	<u>(2,682,318)</u>
Total capital assets, net	<u>\$ 1,938,480</u>	<u>\$ 401,162</u>	<u>\$ 2,339,642</u>

In 2021, the District removed and replaced 670 lineal feet (lf) of 8 inch sewer mains for a total cost of \$379,879. The cost of the sewer mains replaced was offset by the cost of the original sewer mains valued at \$9,572. This resulted in a net increase in the District's sewer mains and equipment by \$370,307.

In 2020, the District replaced 1,016 lf of 8 inch sewer main and 736 lf of underdrain main, the total cost for which was \$505,227. The cost of the sewer mains replaced was offset by the cost of the

**SOUTHWEST SUBURBAN DENVER WATER AND SANITATION DISTRICT  
MANAGEMENT’S DISCUSSION AND ANALYSIS  
Years Ended December 31, 2021 and 2020**

original sewer mains valued at \$13,556. This resulted in a net increase in the District’s sewer mains and equipment by \$491,671.

**FUTURE ECONOMIC FACTORS AND RATES**

- The estimated 2022 sewage treatment charges by Metro Water Recovery, formerly Metro Wastewater, are \$417,162. Metro underestimated the actual 2020 and 2021 charges, so \$113,096 was added to the 2022 estimated charges, resulting in a net payment for 2022 of \$530,258. The District records any additional charges for future estimated charges as a treatment charge payable. Based on the actual 2021 charges which ended up being underestimated, the District’s net treatment charges payable at the end of 2021 increased to \$123,073.
- A comparison of the District’s sewer service fee rates including the pass-thru fees for Metro Water Recovery’s sewage treatment charges for the past few years, as well as for 2022, is shown below.

Year	2022	2021	2020
Non-residential District Sewer Fee per 1,000 gallons	\$ 3.90	\$ 4.45	\$ 4.42
Non-residential Metro Pass-Thru Sewage Treatment Flow Fee per 1,000 gallons	\$ 1.22	\$ 1.25	\$ 1.34
Residential Sewer Fee including Metro Pass-Thru Fees – Single Family	\$ 315.00	\$ 313.00	\$ 311.00
Residential Sewer Fee including Metro Pass-Thru Fee– Multi- Family	\$229.00	\$229.00	\$255.00

- The District’s capital projects planned for 2022 includes cured-in-place pipe lining of approximately 3,519 lineal feet of sewer mains.
- The monthly fee the District charges the few remaining sump pump customers will increase in 2022 from \$100 a month to \$150 a month.

**REQUESTS FOR INFORMATION**

The financial report is designed to provide a general overview of Southwest Suburban Denver Water and Sanitation District’s finances for all those with an interest in the government’s finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to Nicki Simonson of Simonson & Associates, Inc at the District’s Management office, P.O Box 3399, Evergreen, CO 80437-3399.

## **BASIC FINANCIAL STATEMENTS**

**SOUTHWEST SUBURBAN DENVER WATER AND SANITATION DISTRICT**  
**STATEMENTS OF NET POSITION**  
**December 31, 2021 and 2020**

	<b>2021</b>	<b>2020</b>
<b>ASSETS</b>		
<b>CURRENT ASSETS</b>		
Cash and cash equivalents	\$ 1,261,387	\$ 2,508,367
Investments	1,724,843	599,015
Accounts receivable	2,460	5,409
Accrued interest receivable	1,391	291
Prepaid expenses	445	445
Total current assets	2,990,526	3,113,527
<b>CAPITAL ASSETS</b>		
Projects in progress	-	3,043
Easements	3,273	3,273
Capital improvements study	36,255	36,255
Geographic information system	27,673	27,673
Sewer mains and equipment	5,322,023	4,951,716
	5,389,224	5,021,960
Less accumulated depreciation	(2,795,137)	(2,682,318)
Total capital assets, net	2,594,087	2,339,642
<b>TOTAL ASSETS</b>	<b>\$ 5,584,613</b>	<b>\$ 5,453,169</b>
<b>LIABILITIES AND NET POSITION</b>		
<b>CURRENT LIABILITIES</b>		
Accounts payable	\$ 13,350	\$ 17,475
Metro treatment charges payable	123,073	13,691
Total current liabilities	136,423	31,166
<b>NET POSITION</b>		
Net investment in capital assets	2,594,087	2,339,642
Unrestricted	2,854,103	3,082,361
Total net position	5,448,190	5,422,003
<b>TOTAL LIABILITIES AND NET POSITION</b>	<b>\$ 5,584,613</b>	<b>\$ 5,453,169</b>

These financial statements should be read only in connection with  
the accompanying notes to financial statements.

**SOUTHWEST SUBURBAN DENVER WATER AND SANITATION DISTRICT**  
**STATEMENTS OF REVENUES, EXPENSES**  
**AND CHANGES IN NET POSITION**  
**Years Ended December 31, 2021 and 2020**

	<b>2021</b>	<b>2020</b>
<b>OPERATING REVENUE</b>		
Service fees	\$ 570,316	\$ 593,422
Delinquent fees	14,690	20,795
Inspection Fees	7,770	10,520
Other income	5,169	5,848
Total operating revenue	597,945	630,585
<b>OPERATING EXPENSES</b>		
Depreciation	121,421	104,018
Sewer treatment charges	421,072	414,269
Engineering	27,974	15,718
Repairs and maintenance	56,837	30,113
Other	55,933	21,613
Total operating expenses	683,237	585,731
Gain (loss) from operations	(85,292)	44,854
<b>GENERAL AND ADMINISTRATIVE EXPENSES</b>		
Audit	5,500	5,300
Insurance	8,731	7,764
Election	33	932
Legal	10,700	1,222
Management fees	93,740	87,677
Directors' fees	6,351	4,321
Office and administration	21,371	20,353
Total general and administrative expenses	146,426	127,569
Net loss	(231,718)	(82,715)
<b>NONOPERATING REVENUE (EXPENSES)</b>		
Net investment income:		
Interest	8,247	23,752
Net increase (decrease) in fair value of investments	(24,372)	536
Capital reserve fees	275,000	270,500
Loss on disposition of assets	(970)	(847)
Total nonoperating revenue (expenses)	257,905	293,941
<b>CHANGE IN NET POSITION</b>	26,187	211,226
<b>NET POSITION - BEGINNING OF YEAR</b>	5,422,003	5,210,777
<b>NET POSITION - END OF YEAR</b>	\$ 5,448,190	\$ 5,422,003

These financial statements should be read only in connection with  
the accompanying notes to financial statements.

**SOUTHWEST SUBURBAN DENVER WATER AND SANITATION DISTRICT**  
**STATEMENTS OF CASH FLOWS**  
**Years Ended December 31, 2021 and 2020**

	<b>2021</b>	<b>2020</b>
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>		
Cash received from customers	\$ 600,894	\$ 628,814
Cash paid to vendors	(602,985)	(596,465)
Net cash provided (required) by operating activities	(2,091)	32,349
<b>CASH FLOWS FROM CAPITAL FINANCING ACTIVITIES</b>		
Purchase of capital assets	(376,836)	(506,027)
Capital reserve fees	275,000	270,500
Net cash required by capital financing activities	(101,836)	(235,527)
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b>		
Purchases of investments	(1,450,000)	(800,000)
Maturity of investments	300,000	1,375,000
Interest received	6,947	29,269
Net cash provided (required) by investing activities	(1,143,053)	604,269
<b>NET INCREASE (DECREASE) IN CASH AND CASH EQUIVALENTS</b>	(1,246,980)	401,091
<b>CASH AND CASH EQUIVALENTS - BEGINNING OF YEAR</b>	2,508,367	2,107,276
<b>CASH AND CASH EQUIVALENTS - END OF YEAR</b>	\$ 1,261,387	\$ 2,508,367
<b>RECONCILIATION OF OPERATING GAIN TO CASH FLOWS PROVIDED BY OPERATING ACTIVITIES</b>		
Net gain (loss)	\$ (231,718)	\$ (82,715)
Adjustments to reconcile gain to net cash provided by operating activities:		
Depreciation and amortization	121,421	104,018
Effects of changes in operating assets and liabilities:		
Account receivable	2,949	(1,771)
Prepaid expenses	-	(50)
Payables and prepaid customer accounts	105,257	12,867
Net cash provided by operating activities	\$ (2,091)	\$ 32,349

These financial statements should be read only in connection with the accompanying notes to financial statements.

**SOUTHWEST SUBURBAN DENVER WATER AND SANITATION DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2021 and 2020**

**NOTE 1 – DEFINITION OF REPORTING ENTITY**

Southwest Suburban Denver Water and Sanitation District (District), a quasi-municipal corporation, is governed pursuant to provisions of the Colorado Special District Act. The District's service area is located in Jefferson County, Colorado. The District was established to provide water and sewer service to property within its service area primarily through intergovernmental agreements.

The District has no employees and all operations and administrative functions are contracted.

The District follows the Governmental Accounting Standards Board (GASB) accounting pronouncements which provide guidance for determining which governmental activities, organizations and functions should be included within the financial reporting entity. GASB pronouncements set forth the financial accountability of a governmental organization's elected governing body as the basic criterion for including a possible component governmental organization in a primary government's legal entity. Financial accountability includes, but is not limited to, appointment of a voting majority of the organization's governing body, ability to impose its will on the organization, a potential for the organization to provide specific financial benefits or burdens and fiscal dependency.

The District is not financially accountable for any other organization, nor is the District a component unit of any other primary governmental entity.

The District has no authorized but unissued debt at December 31, 2021.

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The accounting policies of the District conform to generally accepted accounting principles as applicable to governmental units accounted for as a proprietary enterprise fund. The enterprise fund is used since the District's powers are related to those operated in a manner similar to a private utility system where net income and capital maintenance are appropriate determinations of accountability.

The more significant accounting policies of the District are described as follows:

**Basis of Accounting**

The District's records are maintained on the accrual basis of accounting. Revenue is recognized when earned and expenses are recognized when the liability is incurred. Depreciation is computed and recorded as an operating expense. Expenditures for capital assets are shown as increases in assets and redemptions of bonds and loans are recorded as reductions in liabilities. System development fees and contributed assets from developers are recorded as capital contributions when received.

**SOUTHWEST SUBURBAN DENVER WATER AND SANITATION DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2021 and 2020**

**Operating Revenues and Expenses**

The District distinguishes *operating* revenues and expenses from *nonoperating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with an enterprise fund's principal ongoing operations. Operating revenues consist of charges to customers for service provided. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses, and depreciation of capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses or capital contributions.

**Restricted resources**

When both restricted and unrestricted resources are available for use, it is the government's policy to use restricted resources first, then unrestricted resources as they are needed.

**Budgets**

In accordance with the State Budget Law, the District's Board of Directors holds public hearings in the fall each year to approve the budget and appropriate the funds for the ensuing year. The appropriation is at the total fund expenditures level and lapses at year end. The District's Board of Directors can modify the budget by line item within the total appropriation without notification. The appropriation can only be modified upon completion of notification and publication requirements.

**Cash Equivalents**

For purposes of the statement of cash flows, the District considers cash deposits and highly liquid investments (including restricted assets) with a maturity of three months or less when purchased, to be cash equivalents.

**Capital Assets**

Capital assets are recorded at cost except for those assets which have been contributed which are stated at estimated fair value at the date of contribution. Capital assets are defined by the District as assets with an initial, individual cost of more than \$5,000. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend the life of the asset are not capitalized. Improvements are capitalized and depreciated straight-line over the remaining useful lives of the related fixed assets, as follows.

Capital improvements study	10 years
Geographic information system	10 years
Sewer mains and equipment	40 years

**SOUTHWEST SUBURBAN DENVER WATER AND SANITATION DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2021 and 2020**

**System Development Fees and Contributed Lines**

System development fees are recorded as capital contributions when received. Lines contributed to the District by developers are recorded as capital contributions and additions to the systems at estimated fair value when received.

**Reclassifications**

For comparability, certain 2020 amounts have been reclassified where appropriate to conform with the 2021 financial statement presentation.

**NOTE 3 - CASH AND INVESTMENTS**

Cash equivalents and investments are reflected for the December 31, 2021 and 2020 statements of net position and statements of cash flows as follows:

	<b>2021</b>	<b>2020</b>
Cash and cash equivalents:		
Deposits with financial institutions	\$ 345,977	\$ 793,556
COLOTRUST Plus	715,568	1,714,811
COLOTRUST Edge	199,842	-
Total cash and cash equivalents	1,261,387	2,508,367
Investments:		
U.S. Agency Obligations	1,724,843	599,015
Total investments	1,724,843	599,015
Total cash equivalents and investments	\$ 2,986,230	\$ 3,107,382

**Cash Deposits**

The Colorado Public Deposit Protection Act (PDPA) requires that all units of local government deposit cash in eligible public depositories. Eligibility is determined by state regulators. Amounts on deposit in excess of federal insurance levels must be collateralized. The eligible collateral is determined by the PDPA. PDPA allows the institution to create a single collateral pool for all public funds. The pool for all the uninsured public deposits as a group is to be maintained by another institution or held in trust. The market value of the collateral must be at least equal to 102% of the aggregate uninsured deposits.

The State Commissioners for banks and financial services are required by Statute to monitor the naming of eligible depositories and reporting of the uninsured deposits and assets maintained in the collateral pools.

**SOUTHWEST SUBURBAN DENVER WATER AND SANITATION DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2021 and 2020**

At December 31, 2021, the District's cash deposits had a bank balance of \$358,691 and a carrying balance of \$345,977. At December 31, 2020, the District's cash deposits had a bank balance of \$833,764 and a carrying balance of \$793,556.

**Investments**

The District has not adopted a formal investment policy however, the District follows state statutes regarding investments.

Colorado statutes specify investment instruments meeting defined rating and risk criteria in which local governments may invest which include:

- . Obligations of the United States and certain U.S. government agency securities and the World Bank
- . General obligation and revenue bonds of U.S. local government entities
- . Bankers' acceptances of certain banks
- . Commercial paper
- . Certain reverse repurchase agreements
- . Certain securities lending agreements
- . Certain corporate bonds
- . Written repurchase agreements collateralized by certain authorized securities
- . Certain money market funds
- . Guaranteed investment contracts
- . Local government investment pools

The District held the following investments as of December 31, 2021:

<u>Investment Type</u>	<u>Amount</u>	<u>Maturity</u>
COLOTRUST Plus	\$ 715,568	Weighted avg. less than 60 days
COLOTRUST Edge	199,842	Weighted avg. over 60 days
U.S. Agency Obligations	<u>1,724,843</u>	1 - 5 years
Total investments	<u><u>\$ 2,640,253</u></u>	

The District held the following investments as of December 31, 2020:

<u>Investment Type</u>	<u>Amount</u>	<u>Maturity</u>
COLOTRUST	\$ 1,714,811	Weighted avg. less than 60 days
U.S. Agency Obligations	<u>599,015</u>	1 - 5 years
Total investments	<u><u>\$ 2,313,826</u></u>	

**SOUTHWEST SUBURBAN DENVER WATER AND SANITATION DISTRICT  
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**Interest Rate Risk**

Colorado revised statutes limit investment maturities to five years or less unless formally approved by the Board of Directors.

**Credit Risk**

Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. At December 31, 2021 and 2020 the District's holdings of U.S. Government agency securities were rated AA+ by Standard and Poor's and AAA by Moody's.

At December 31, 2021 and 2020, the District has invested in the Colorado Local Government Liquid Asset Trust (the Trust), an investment vehicle established for local government entities in Colorado to pool surplus funds. The State Securities Commissioner administers and enforces all State statutes governing the Trust. The Trust operates similarly to a money market fund. The Trust offers shares in three portfolios, COLOTRUST Prime (Prime), COLOTRUST Plus+ (Plus+) and COLOTRUST Edge (Edge). All portfolios may invest in U.S. Treasury securities, repurchase agreements collateralized by U.S. Treasury securities, certain obligations of U.S. government agencies and instrumentalities, and repurchase agreements collateralized with certain U.S. government agencies or instrumentalities. COLOTRUST Plus+ and COLOTRUST Edge may also invest in the highest rated commercial paper. The Prime and Plus+ portfolios are restricted to a weighted average maturity (WAM) of 60 days or less while the Edge portfolio incorporates longer-dated securities with a WAM of 60 days or more. Both Prime and Plus+ portfolios are rated AAAM by Standard and Poor's and the Edge portfolio is rated AA Af/S1 by Fitch Ratings.

**Valuation**

The District has certain investments which are measured at fair value on a recurring basis. Recurring fair value measurements are those that Governmental Accounting Standards Board (GASB) Statements require or permit in the statement of net position at the end of each reporting period. Fair value measurements are categorized based on the valuation inputs used to measure an asset's fair value: Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

The District also has investments not categorized within the fair value hierarchy. These investments are measured at amortized cost or in certain circumstances the value is calculated using the net asset value (NAV) per share, or its equivalent of the investment. These investments include 2a7-like external investment pools and money market investments.

**SOUTHWEST SUBURBAN DENVER WATER AND SANITATION DISTRICT  
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The valuation of the District's investments are as follows at December 31, 2021:

	<u>Amount</u>	<u>Level 1 Inputs</u>
<b>Investments measured at fair value:</b>		
U.S. Agency Obligations	\$ 1,724,843	\$ 1,724,843
Total investments at fair value	<u>1,724,843</u>	<u>\$ 1,724,843</u>
<b>Investments measured at NAV</b>		
COLOTRUST Plus	715,568	
COLOTRUST Edge	<u>199,842</u>	
Total investments at NAV	<u>915,410</u>	
Total investments	<u>\$ 2,640,253</u>	

The valuation of the District's investments are as follows at December 31, 2020:

	<u>Amount</u>	<u>Level 1 Inputs</u>
<b>Investments measured at fair value:</b>		
U.S. Agency Obligations	\$ 599,015	\$ 599,015
Total investments at fair value	<u>599,015</u>	<u>\$ 599,015</u>
<b>Investments measured at NAV</b>		
COLOTRUST	<u>1,714,811</u>	
Total investments at NAV	<u>1,714,811</u>	
Total investments	<u>\$ 2,313,826</u>	

U.S. Agency Obligations are recorded at fair value based on level 1 inputs.

COLOTRUST records its investments at fair value and the District records its investments in COLOTRUST at net asset value as determined by fair value. Each share of Prime and Plus is equal in value to \$1.00 and the redemption frequency is daily with no redemption notice period. Edge's net asset value is managed to approximate a \$10.00 transactional share price and the redemption frequency is five business days. The principal value of an Edge investment may fluctuate and could be greater or less than \$10.00 per share at time of purchase, prior to redemption, and at the time of redemption. There are no unfunded commitments.

**Concentration of Credit Risk**

The District does not have a policy that addresses limitations on the amount that can be invested in any one issuer. Governmental Accounting Standards Board Statement No.

**SOUTHWEST SUBURBAN DENVER WATER AND SANITATION DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
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40 *Deposit and Investment Risk Disclosures* require the District to disclose investments in single issuers that exceed five percent (5%) of the District's entire investment portfolio.

At December 31, 2021, the District had the following investments:

<b>Investment Type</b>	<b>2021 Amount</b>	<b>Percent of Total Portfolio</b>
COLOTRUST Plus	\$ 715,568	Not subject to disclosure
COLOTRUST Edge	199,842	Not subject to disclosure
Federal Home Loan Bank	889,700	33.70%
Federal National Mortgage Association	296,345	11.22%
Federal Home Loan Mortgage Corp	244,820	9.27%
Freddie Mac	293,978	11.13%
	<u>\$ 2,640,253</u>	

At December 31, 2020, the District had the following investments:

<b>Investment Type</b>	<b>2020 Amount</b>	<b>Percent of Total Portfolio</b>
COLOTRUST	\$ 1,714,811	Not subject to disclosure
Federal Home Loan Bank	298,935	12.92%
Federal National Mortgage Association	300,080	12.97%
	<u>\$ 2,313,826</u>	

**SOUTHWEST SUBURBAN DENVER WATER AND SANITATION DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2021 and 2020**

**NOTE 4 - CAPITAL ASSETS**

An analysis of the changes in capital assets for the year ended December 31, 2021 follows:

	<u>Balance at January 1, 2021</u>	<u>Increases/ Reclasses</u>	<u>Decreases/ Reclasses</u>	<u>Balance at December 31, 2021</u>
Capital assets not being depreciated:				
Projects in progress	\$ 3,043	\$ 376,836	\$ 379,879	\$ -
Easements	3,273	-	-	3,273
Capital assets, being depreciated:				
Capital improvements study	36,255	-	-	36,255
Geographic information system	27,673	-	-	27,673
Sewer mains and equipment	4,951,716	379,879	9,572	5,322,023
Total capital assets being depreciated	<u>5,021,960</u>	<u>756,715</u>	<u>389,451</u>	<u>5,389,224</u>
Less accumulated depreciation:				
Capital improvements study	13,596	3,626	-	17,222
Geographic information system	5,534	2,767	-	8,301
Sewer mains and equipment	2,663,188	115,028	8,602	2,769,614
Total accumulated depreciation	<u>2,682,318</u>	<u>121,421</u>	<u>8,602</u>	<u>2,795,137</u>
Total capital assets, net	<u>\$ 2,339,642</u>	<u>\$ 635,294</u>	<u>\$ 380,849</u>	<u>\$ 2,594,087</u>

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**SOUTHWEST SUBURBAN DENVER WATER AND SANITATION DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2021 and 2020**

An analysis of the changes in capital assets for the year ended December 31, 2020 follows:

	<u>Balance at January 1, 2020</u>	<u>Increases/ Reclasses</u>	<u>Decreases/ Reclasses</u>	<u>Balance at December 31, 2020</u>
Capital assets not being depreciated:				
Projects in progress	\$ 2,243	\$ 506,027	\$ 505,227	\$ 3,043
Easements	3,273	-	-	3,273
Capital assets, being depreciated:				
Capital improvements study	36,255	-	-	36,255
Geographic information system	27,673	-	-	27,673
Sewer mains and equipment	4,460,045	505,227	13,556	4,951,716
Total capital assets being depreciated	<u>4,529,489</u>	<u>1,011,254</u>	<u>518,783</u>	<u>5,021,960</u>
Less accumulated depreciation:				
Capital improvements study	9,970	3,626	-	13,596
Geographic information system	2,767	2,767	-	5,534
Sewer mains and equipment	2,578,272	97,625	12,709	2,663,188
Total accumulated depreciation	<u>2,591,009</u>	<u>104,018</u>	<u>12,709</u>	<u>2,682,318</u>
Total capital assets, net	<u>\$ 1,938,480</u>	<u>\$ 907,236</u>	<u>\$ 506,074</u>	<u>\$ 2,339,642</u>

**NOTE 5 - NET POSITION**

The District has net position consisting of two components – net investment in capital assets and unrestricted.

Net investment in capital assets, consists of capital assets, net of accumulated depreciation and reduced by the outstanding balances of bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets. As of December 31, 2021 and 2020, the District had invested in capital assets of \$2,594,087 and \$2,339,642, respectively equal to its net capital assets as the District has no outstanding debt.

**NOTE 6 – INTERGOVERNMENTAL AGREEMENTS**

**WATER SERVICE AGREEMENT**

**Denver Water Board**

The District has a total service contract with the Board of Water Commissioners of the City and County of Denver (Denver Water Board) whereby the Denver Water Department provides water in the District's service area and charges the users directly. The Denver Water Board has provided for service to future users within the District. All

**SOUTHWEST SUBURBAN DENVER WATER AND SANITATION DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2021 and 2020**

water lines in the District have been conveyed to the Denver Water Board which is responsible for maintenance and repair of those lines.

**SEWER SERVICE AGREEMENT**

**Metro Water Recovery**

The District has an agreement with Metro Water Recovery (Metro) for sewage treatment and disposal. The District pays Metro for sewage treatment fees and the District bills the users for sewer service. The District is responsible for the maintenance and future construction costs of all sewer lines and retains title to all sewer lines within the District. The standard service agreement with Metro provides for annual charges to be assessed by formula against the District on an estimated basis. Adjustments to the estimated charge for metered flows and actual costs are billed and payable or credited during the two succeeding years. Metro assesses tap fees against the District for connections to the system.

The composition of the charges for actual flows in 2021 and 2020 are as follows:

	<u>2021</u>	<u>2020</u>
Preliminary estimate for current year	\$ 352,641	\$ 379,760
Preliminary adjustment for current year	58,454	(20,133)
Final adjustment for current year	<u>9,977</u>	<u>54,642</u>
Total annual charges	<u>\$ 421,072</u>	<u>\$ 414,269</u>

**NOTE 7 - RISK MANAGEMENT**

Except as provided in the Colorado Governmental Immunity Act, (as amended from time to time), the District is exposed to various risks of loss related to torts, thefts of, damage to, or destruction of assets; errors or omissions; injuries to employees or acts of God.

The District is a member of the Colorado Special Districts Property and Liability Pool (Pool) as of December 31, 2021. The Pool is an organization created by intergovernmental agreement to provide property, liability, public officials' liability, boiler and machinery and workers compensation coverage to its members. Settled claims have not exceeded this coverage in any of the past three fiscal years.

The District pays annual premiums to the Pool for liability, property, public officials' liability and workers compensation coverage. In the event aggregated losses incurred by the Pool exceed amounts recoverable from reinsurance contracts and funds accumulated by the Pool, the Pool may require additional contributions from the Pool members. Any excess funds which the Pool determines are not needed for purposes of the Pool may be returned to the members pursuant to a distribution formula.

**SOUTHWEST SUBURBAN DENVER WATER AND SANITATION DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2021 and 2020**

**NOTE 8 - TAX, SPENDING AND DEBT LIMITATIONS**

Article X, Section 20 of the Colorado Constitution, commonly known as the Taxpayer's Bill of Rights (TABOR), contains tax, spending, revenue and debt limitations that apply to the State of Colorado and all local governments.

Enterprises, defined as government-owned businesses authorized to issue revenue bonds and receiving less than 10% of annual revenue in grants from all state and local governments combined, are excluded from the provisions of TABOR. The District's management believes its operations qualify for this exclusion.

TABOR requires local governments to establish Emergency Reserves. These reserves must be at least 3% of Fiscal year Spending (excluding bonded debt service). Local governments are not allowed to use the emergency reserves to compensate for economic conditions, revenue shortfalls, or salary or benefit increases.

The District's management believes it is in compliance with the provisions of TABOR. However, TABOR is complex and subject to interpretation. Some of the provisions of TABOR, including the interpretation of how to calculate Fiscal Year Spending limits and qualification as an Enterprise may require judicial interpretation.

This information is an integral part of the accompanying financial statements.

## **SUPPLEMENTAL INFORMATION**

**SOUTHWEST SUBURBAN DENVER WATER AND SANITATION DISTRICT  
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN  
FUNDS AVAILABLE - BUDGET AND ACTUAL (BUDGETARY BASIS)  
Year Ended December 31, 2021**

	<b>Original and Final Budgeted Amounts</b>	<b>Actual</b>	<b>Variance with Final Budget - Positive (Negative)</b>
<b>REVENUE</b>			
Service fees	\$ 843,279	\$ 845,316	\$ 2,037
Delinquent fees	10,000	14,690	4,690
Inspection fees	4,400	7,770	3,370
Interest income	19,000	8,247	(10,753)
Increase (decrease) in fair value of investments	-	(24,372)	(24,372)
Miscellaneous	10,000	5,169	(4,831)
Total revenues	886,679	856,820	(29,859)
<b>EXPENDITURES</b>			
Sewer treatment and operations:			
Sewer treatment charges	352,641	421,072	(68,431)
Engineering maintenance	8,700	16,909	(8,209)
Repairs and maintenance	48,838	43,750	5,088
Utility locates and tap inspections	26,000	43,967	(17,967)
Grease trap inspection expense	4,600	10,805	(6,205)
Sump pump inspections	800	1,161	(361)
General operations:			
Audit	5,500	5,500	-
General engineering	19,600	11,065	8,535
Insurance	8,000	8,731	(731)
Election costs	-	33	(33)
Legal	1,200	10,700	(9,500)
Management and accounting fees	88,000	93,740	(5,740)
Directors' fees	4,000	6,351	(2,351)
Office and administrative	25,800	21,371	4,429
Capital outlay and reserve	503,000	376,836	126,164
Contingency	100,000	13,087	86,913
Total expenditures	1,196,679	1,085,078	111,601
<b>FUNDS AVAILABLE - BEGINNING OF YEAR</b>	<b>3,077,797</b>	<b>3,082,361</b>	<b>4,564</b>
<b>FUNDS AVAILABLE - END OF YEAR</b>	<b>\$ 2,767,797</b>	<b>\$ 2,854,103</b>	<b>\$ 86,306</b>
Funds available is computed as follows:			
Current assets		\$ 2,990,526	
Current liabilities		(136,423)	
		<b>\$ 2,854,103</b>	

**SOUTHWEST SUBURBAN DENVER WATER AND SANITATION DISTRICT  
RECONCILIATION OF BUDGETARY BASIS TO STATEMENT OF  
REVENUES, EXPENSES AND CHANGES IN NET POSITION  
Year Ended December 31, 2021**

Revenue (budgetary basis)	<u>\$</u>	<u>856,820</u>
Revenues per Statements of Revenues, Expenses and Changes in Net Position		<u>856,820</u>
Expenditures (budgetary basis)		1,085,078
Depreciation		121,421
Capital outlay		(376,836)
Loss on disposition of assets		<u>970</u>
Expenses per Statements of Revenues, Expenses and Changes in Net Position		<u>830,633</u>
Change in net position per Statements of Revenues, Expenses and Changes in Net Position	<u>\$</u>	<u><u>26,187</u></u>